House File 629 - Introduced

HOUSE FILE 629
BY COMMITTEE ON PUBLIC SAFETY

(SUCCESSOR TO HSB 161)

A BILL FOR

- 1 An Act relating to the use of automated traffic enforcement
- 2 systems on the primary road system.
- 3 BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF IOWA:

- 1 Section 1. NEW SECTION. 321P.1 Definitions.
- 2 As used in this chapter:
- 3 1. "Automated enforcement" means the use of automated
- 4 traffic enforcement systems for enforcement of laws regulating
- 5 vehicular traffic.
- 6 2. "Automated traffic enforcement system" means a system
- 7 that operates in conjunction with an official traffic-control
- 8 signal, as described in section 321.257, or a speed-measuring
- 9 device to produce recorded images of vehicles being operated
- 10 in violation of traffic laws.
- 11 3. "Department" means the state department of
- 12 transportation.
- 13 4. "High-crash location" means a location where data
- 14 indicates a greater frequency or higher rate of crashes
- 15 when compared with other similar locations within the local
- 16 jurisdiction, other like jurisdictions, or larger metropolitan
- 17 areas.
- 18 5. "High-risk location" means a location where the safety of
- 19 citizens or law enforcement officers would be at higher risk
- 20 through conventional enforcement methods.
- 21 6. "Local jurisdiction" means a city or county.
- 22 Sec. 2. NEW SECTION. 321P.2 Applicability department
- 23 approval required use by department prohibited.
- 24 1. This chapter applies only to local jurisdictions using
- 25 or planning to use automated enforcement on the primary road
- 26 system.
- 27 2. A local jurisdiction shall obtain approval from the
- 28 department prior to using an automated traffic enforcement
- 29 system on the primary road system.
- 30 3. The department shall not own or operate any automated
- 31 traffic enforcement system.
- 32 4. The department shall not receive any financial payment
- 33 from any automated traffic enforcement system owned or operated
- 34 by a local jurisdiction.
- 35 Sec. 3. NEW SECTION. 321P.3 Use of automated traffic

1 enforcement systems.

- A local jurisdiction shall explore and implement other
- 3 engineering and enforcement solutions before considering
- 4 automated enforcement.
- 5 2. A local jurisdiction shall consider implementing
- 6 automated enforcement only in extremely limited situations on
- 7 interstate roads.
- A local jurisdiction shall only consider automated
- 9 enforcement in areas with a documented high-crash or high-risk
- 10 location in any of the following areas:
- 11 a. An area or intersection with a significant history
- 12 of crashes which can be attributed to persons disobeying an
- 13 official traffic-control signal or exceeding the posted speed
- 14 limit.
- 15 b. A school zone, as described in section 321.249.
- 16 Sec. 4. NEW SECTION. 321P.4 Justification report.
- 17 l. A local jurisdiction that intends to implement automated
- 18 enforcement shall provide a justification report to the
- 19 department by submitting a request and the justification report
- 20 to the appropriate district engineer. A licensed, professional
- 21 engineer knowledgeable in traffic safety shall sign the
- 22 justification report.
- 23 2. The justification report must provide all necessary
- 24 information and documentation to clearly define the area where
- 25 use of automated enforcement is intended, provide evidence
- 26 documenting why the area is a high-crash or high-risk location,
- 27 and describe the process used to justify the need for automated
- 28 enforcement.
- 29 3. The justification report must include but is not limited
- 30 to all of the following information:
- 31 a. Existing traffic speeds, posted speed limits, traffic
- 32 volumes, and intersection or roadway geometry, as applicable,
- 33 information ensuring that the existing speed limits and traffic
- 34 signal timings are appropriate, and detailing how such speed
- 35 limits and signal timings were established.

- 1 b. Applicable crash history, the primary crash types, crash
- 2 causes, crash severity, and observed or ascertained traffic
- 3 violations. Only crashes attributable to violations of the
- 4 posted speed limit or official traffic-control signals shall be
- 5 included in the justification report.
- 6 c. A comparison of crash data with other similar locations
- 7 within the local jurisdiction, other like jurisdictions, and
- 8 larger metropolitan areas.
- 9 d. The critical traffic safety issues based on the data
- 10 provided pursuant to this subsection and a comprehensive list
- 11 of countermeasures that may reduce the critical traffic safety
- 12 issues.
- 13 e. Solutions or safety countermeasures that have been
- 14 implemented, along with those that have been considered but
- 15 not implemented, including but not limited to law enforcement
- 16 activities, engineering and design changes, and public
- 17 education campaigns.
- 18 f. Discussions held and actions taken with partnering
- 19 agencies that have resources which could aid in the reduction
- 20 of crashes attributable to violations of the posted speed limit
- 21 and official traffic-control signals.
- 22 q. Reasons the local jurisdiction believes automated
- 23 enforcement is the best solution to reduce the critical traffic
- 24 safety issues.
- 25 4. A local jurisdiction intending to implement a mobile
- 26 automated traffic enforcement system shall include all of the
- 27 following information with the justification report:
- 28 a. A description of the mobile automated traffic enforcement
- 29 system.
- 30 b. The proposed duration of use of a mobile automated
- 31 traffic enforcement system at each location and an indication
- 32 of where the unit will be physically placed relative to
- 33 the highway, including the roadway and its boundaries, such
- 34 as curbs, shoulders, medians, and other relevant location
- 35 characteristics.

- 1 Sec. 5. NEW SECTION. 321P.5 Department review.
- Within ninety days of receipt of the request and a
- 3 completed justification report, the department shall either
- 4 approve or deny specific automated enforcement locations in
- 5 the request. The department's response time may be extended
- 6 if the collection of additional data is needed, such as
- 7 conducting a speed study. Incomplete justification reports
- 8 shall be returned to the local jurisdiction. The department
- 9 shall review the request and justification report, evaluate
- 10 the process used, and determine if the proposed automated
- 11 traffic enforcement system is needed and warranted. If an
- 12 automated enforcement request is approved, the department
- 13 shall prepare an agreement detailing the approved use of such
- 14 enforcement which must be signed by the department and the
- 15 local jurisdiction.
- 16 2. Upon receipt by the department of a request and a
- 17 completed justification report from a local jurisdiction, the
- 18 department shall include the information on the department's
- 19 internet site.
- 20 Sec. 6. NEW SECTION. 321P.6 Systems installed, maintained,
- 21 and placed.
- 22 l. A local jurisdiction shall install and maintain an
- 23 automated traffic enforcement system in a safe manner and place
- 24 the system to ensure motorist safety by reducing the chances
- 25 of creating a potentially unsafe environment for motorists as
- 26 follows:
- 27 a. In a location where the system does not impede,
- 28 oppose, or interfere with free passage along the primary road
- 29 right-of-way.
- 30 b. In a location where the system does not create a visual
- 31 obstruction to passing motorists.
- 32 c. In a manner to avoid creating traffic backups or delays.
- 33 2. A local jurisdiction shall not place or park an automated
- 34 traffic enforcement system in any of the following locations:
- 35 a. On any shoulder or median of any interstate highway.

- 1 b. Within fifteen feet of the outside traffic lane of any
- 2 interstate highway, unless shielded by a crashworthy barrier.
- 3 c. On the outside shoulder of any other primary road for
- 4 longer than forty-eight hours unless shielded by a crashworthy
- 5 barrier.
- 6 d. Within two feet of the back of the curb of a municipal
- 7 extension of any primary road.
- 8 e. Within the first one thousand feet of a change in speed
- 9 limit to a lower posted speed limit.
- 10 3. A local jurisdiction shall not place or operate an
- 11 automated traffic enforcement system within the defined limits
- 12 of any road work zone, as defined in section 321.1.
- 13 Sec. 7. NEW SECTION. 321P.7 Required signs.
- 14 l. A local jurisdiction shall post permanent signs in
- 15 advance of the locations where automated traffic enforcement
- 16 systems are in use to advise drivers that the area is monitored
- 17 by an automated traffic enforcement system.
- 18 2. A local jurisdiction shall post temporary or permanent
- 19 signs advising that vehicle speed is monitored by automated
- 20 enforcement in advance of an area monitored by a mobile
- 21 automated traffic enforcement system, as agreed to by the
- 22 department and the local jurisdiction.
- 23 3. A local jurisdiction using an automated traffic
- 24 enforcement system is authorized to post permanent signs on
- 25 primary access roads entering local jurisdictions that are
- 26 under automated enforcement.
- 27 4. All signs must be in accordance with the sign manual
- 28 adopted by the department.
- 29 Sec. 8. NEW SECTION. 321P.8 Enforcement.
- 30 1. A local jurisdiction shall use automated enforcement in
- 31 conjunction with conventional law enforcement methods, not as a
- 32 replacement for law enforcement officer contact.
- 33 2. If a local jurisdiction uses a mobile automated traffic
- 34 enforcement system, a law enforcement agency shall own the
- 35 vehicle equipped with the mobile automated traffic enforcement

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- 1 system and the vehicle must be marked with official decals and
- 2 have an "official" registration plate issued under section
- 3 321.19 affixed to the vehicle.
- 4 Sec. 9. NEW SECTION. 321P.9 Calibration.
- 5 An automated traffic enforcement system shall be calibrated
- 6 by a local law enforcement officer, trained in the use and
- 7 calibration of the system, at least quarterly for a fixed
- 8 system and prior to being used at any new location for a mobile
- 9 system.
- 10 Sec. 10. <u>NEW SECTION</u>. **321P.10 Evaluation**, reporting, and 11 reevaluation.
- 12 1. A local jurisdiction with active automated enforcement
- 13 on a primary road shall evaluate the effectiveness of its use
- 14 annually. The evaluation shall do all of the following:
- 15 a. Address the reduction of vehicle speeds and the number of
- 16 official traffic-control signal violations, as applicable, for
- 17 those sites being monitored by automated enforcement.
- 18 b. Identify the number and type of crashes at the sites
- 19 being monitored, and compare the data for sites to the number
- 20 and type of crashes at the sites before automated enforcement
- 21 was implemented. The evaluation for a system that monitors an
- 22 intersection only requires the data for monitored approaches.
- 23 c. Evaluate and document the automated traffic enforcement
- 24 system's effect on reducing the critical traffic safety issues
- 25 listed in the justification report.
- 26 d. Provide the total number of citations issued for each
- 27 calendar year that the automated traffic enforcement system has
- 28 been in operation.
- 29 e. Certify that the automated traffic enforcement system has
- 30 been calibrated in accordance with section 321P.9.
- 31 2. A local jurisdiction shall report the annual evaluation
- 32 to the department's office of traffic and safety on or before
- 33 May 1 each year, beginning on the first May 1 following a full
- 34 calendar year with automated enforcement implemented, and the
- 35 report shall be based on performance for the prior year.

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- The department shall utilize information collected
- 2 from the annual evaluation reports from local jurisdictions
- 3 to assist in evaluating the continued need for such systems
- 4 at each location. The continued use of automated enforcement
- 5 is contingent on the effectiveness of the system, appropriate
- 6 administration of the system by the local jurisdiction,
- 7 continued compliance with this chapter, considering changes
- 8 in traffic patterns, infrastructure improvements, and
- 9 implementation of other identified safety countermeasures.
- 10 4. The department is authorized to require a local
- 11 jurisdiction to remove or modify an automated system in a
- 12 particular location.
- 13 Sec. 11. NEW SECTION. 321P.11 Appeals.
- Notwithstanding chapter 17A, a local jurisdiction may
- 15 appeal a decision made by the department as part of this
- 16 chapter by submitting a written explanation of the issue and
- 17 any supporting information to the director of transportation.
- 18 Once the director receives the appeal, the director shall have
- 19 thirty days to respond. The director's decision is final
- 20 agency action.
- 21 Sec. 12. NEW SECTION. 321P.12 Rules.
- 22 The department may adopt rules pursuant to chapter 17A as
- 23 necessary to implement this chapter.
- 24 EXPLANATION
- 25 The inclusion of this explanation does not constitute agreement with 26 the explanation's substance by the members of the general assembly.
- 27 In 2014, the department of transportation (DOT) adopted
- 28 administrative rules authorizing and regulating the use of
- 29 automated traffic enforcement (ATE) systems on the primary road
- 30 system. After judicial review, the Iowa supreme court ruled
- 31 the DOT did not have authority to adopt rules regulating the
- 32 use of ATE systems. This bill codifies the previously adopted
- 33 DOT rules.
- 34 The bill applies only to automated enforcement used by
- 35 local jurisdictions on the primary road system. The DOT is

- 1 prohibited from using automated enforcement or receiving
- 2 related payments from local jurisdictions.
- 3 Under the bill, a city or county (local jurisdiction)
- 4 seeking to use automated enforcement is required to receive
- 5 approval from the DOT. A local jurisdiction is required to
- 6 submit a justification report, detailing the need for automated
- 7 enforcement based on factors described in the bill. The DOT
- 8 must approve or deny a local jurisdiction's request within 90
- 9 days, unless additional time is needed to gather more data or
- 10 conduct a speed study. If the DOT approves a request, the
- 11 DOT must prepare an agreement which must be signed by the
- 12 department and the local jurisdiction.
- 13 The bill requires ATE systems to be installed and maintained
- 14 in a safe manner and limits the locations on or along a roadway
- 15 where the ATE system is permitted to be installed. The ATE
- 16 systems must be calibrated quarterly, and if a mobile ATE
- 17 system is used, it must be calibrated before each use at a
- 18 new location. Local jurisdictions are required to post signs
- 19 in advance of locations where ATE systems are used to advise
- 20 drivers of such systems.
- 21 Each year, a local jurisdiction that uses automated
- 22 enforcement must evaluate the effectiveness of the ATE system
- 23 and report its findings to the DOT on or before May 1. The
- 24 DOT must review the annual reports and determine whether
- 25 continued use of automated enforcement is justified. The DOT
- 26 is authorized to require a local jurisdiction to remove or
- 27 modify an ATE system in a particular location.
- 28 A local jurisdiction may appeal a decision made by the
- 29 DOT by submitting a written explanation of the issue and any
- 30 supporting information to the director of the DOT. Once the
- 31 director receives the appeal, the director has 30 days to
- 32 respond. The director's decision is final agency action.
- 33 Automated enforcement must be used in conjunction with
- 34 conventional law enforcement methods, not as a replacement for
- 35 law enforcement officer contact.

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